



# School District Workforce Education Funding

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ACE Conference, 2018

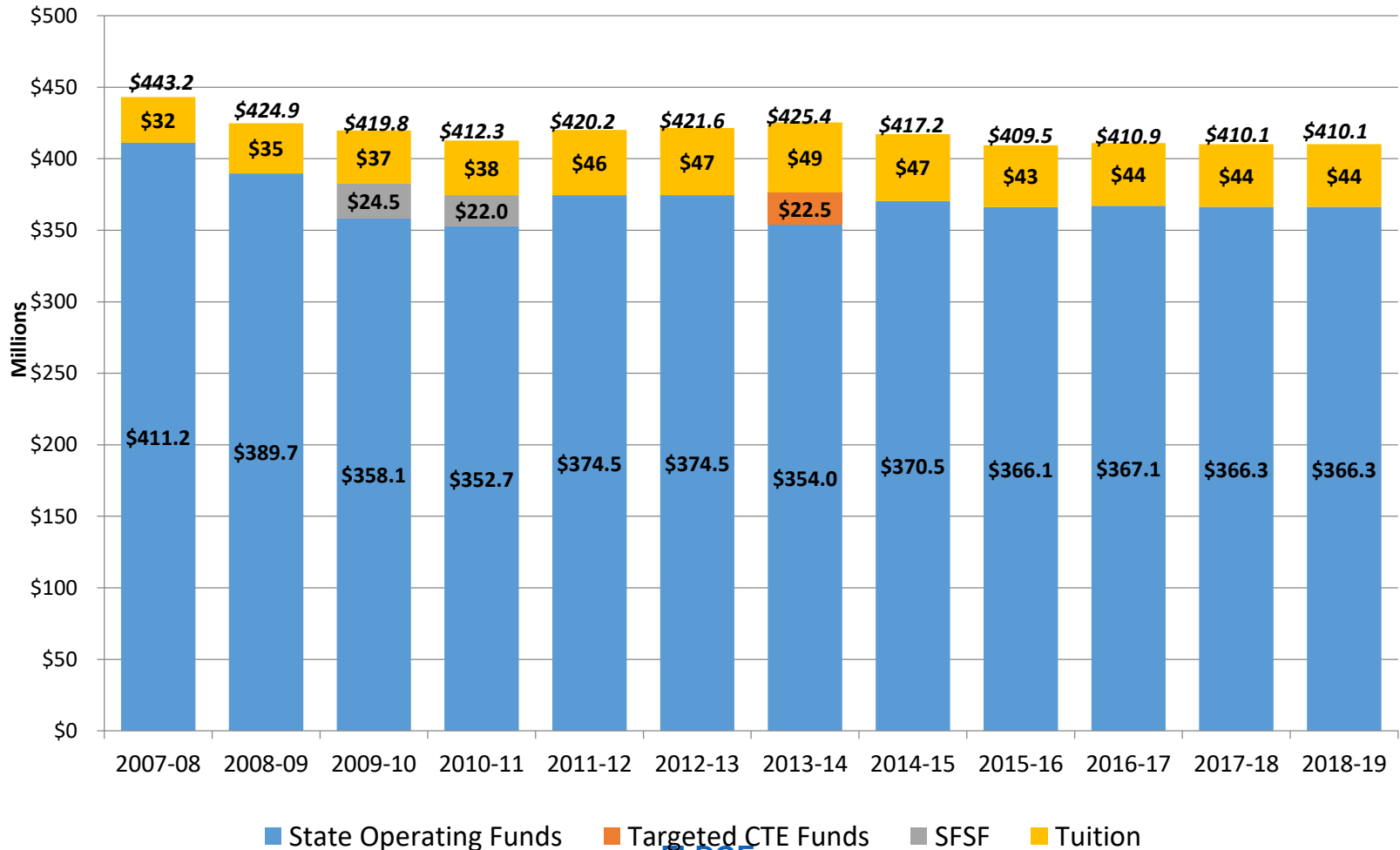


[www.FLDOE.org](http://www.FLDOE.org)

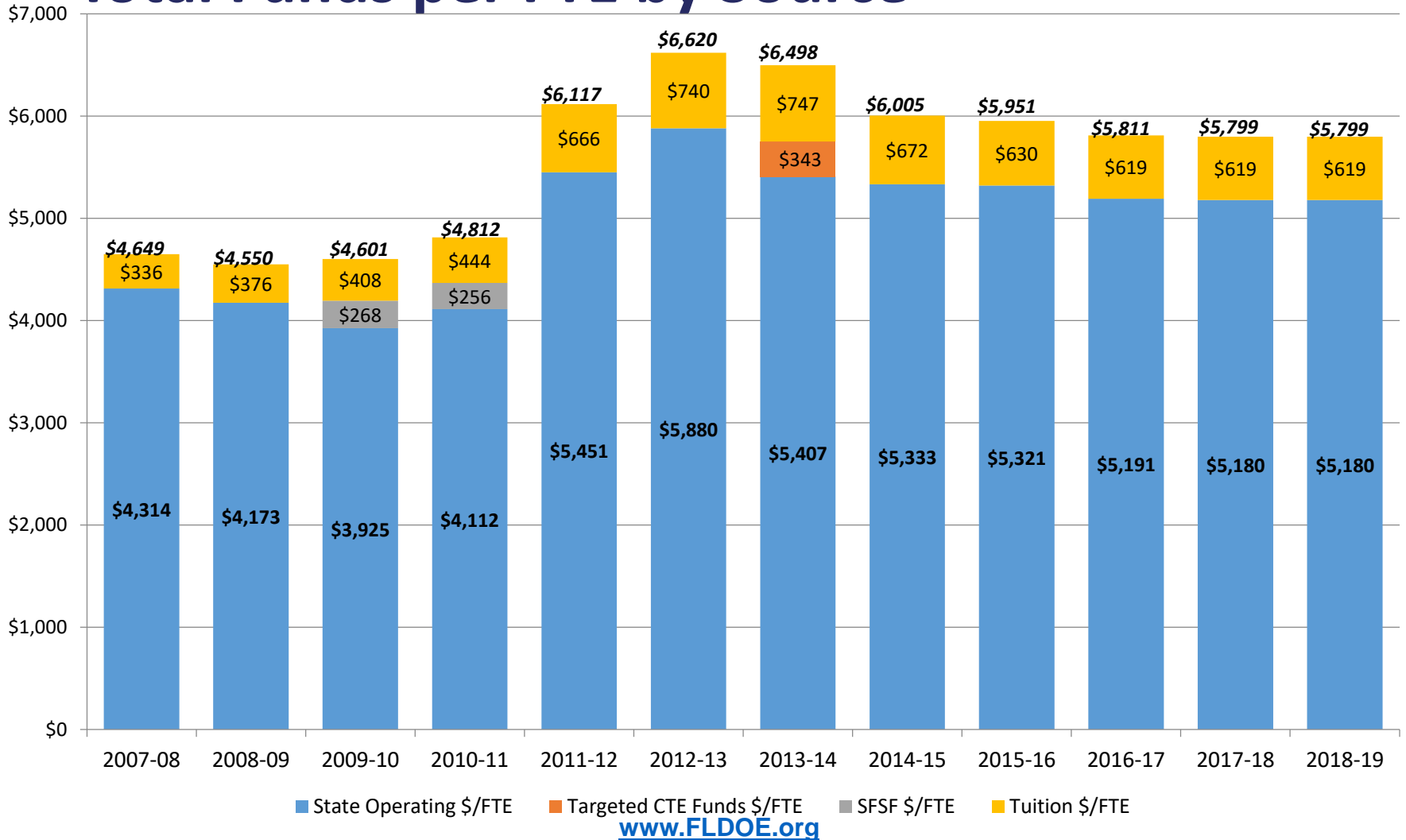
## Agenda

- Recent funding and enrollment trends
- District Workforce Education Funding Statutes and Rules
- Workload Funding Model
- Performance-based Incentive Funding Model

# District Workforce Education: Total Operating Funds by Source

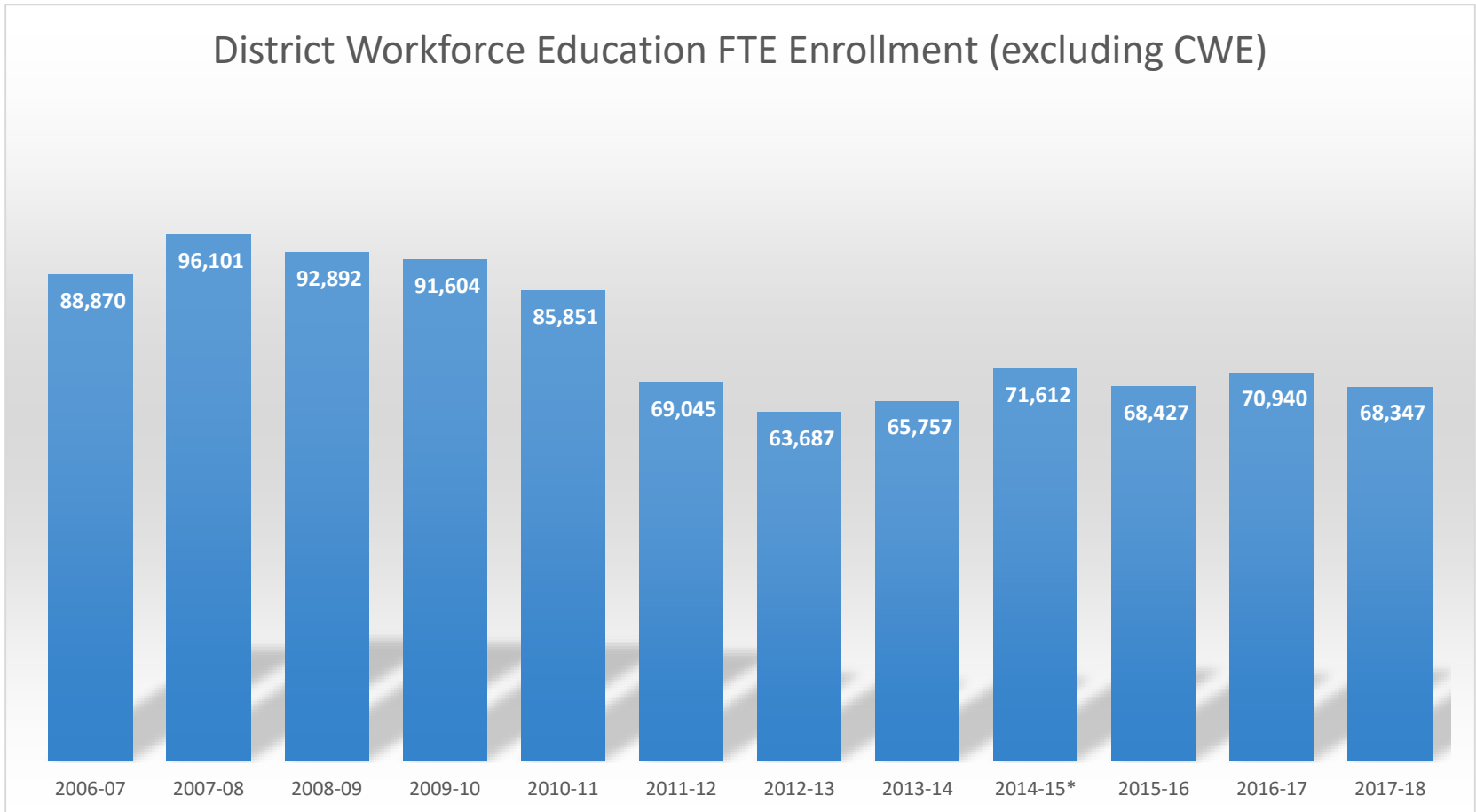


# District Workforce Education: Total Funds per FTE by Source



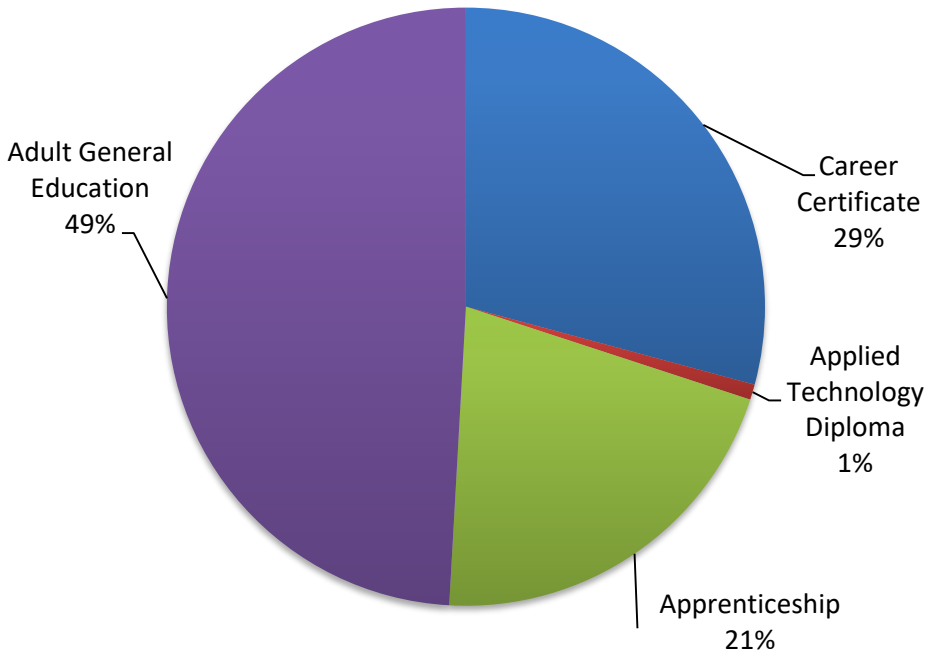
# Enrollment Trends - District Workforce FTE

District Workforce Education FTE Enrollment (excluding CWE)

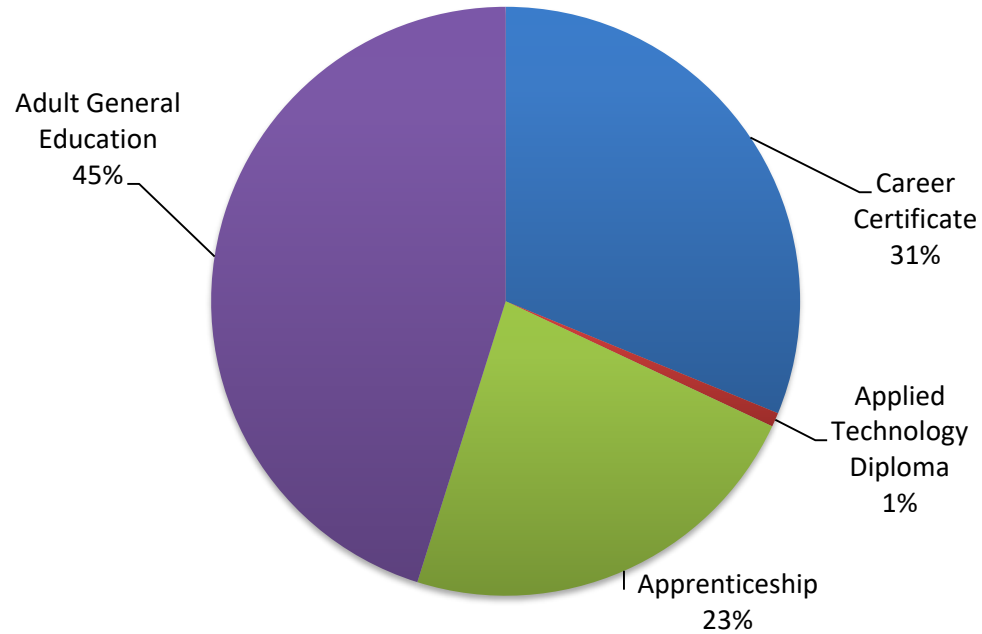


# Percentage Share of Total FTE

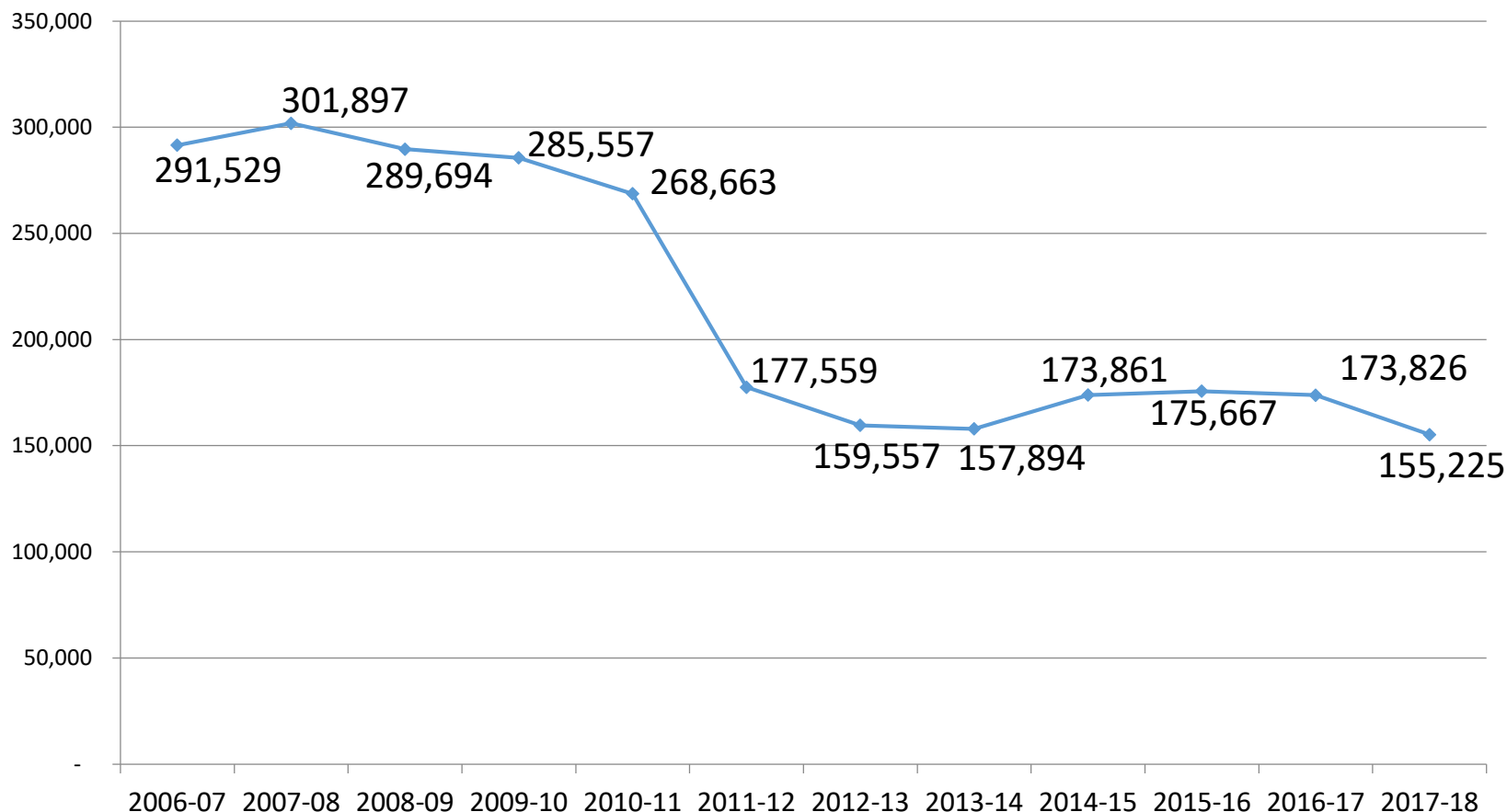
**2016-17**



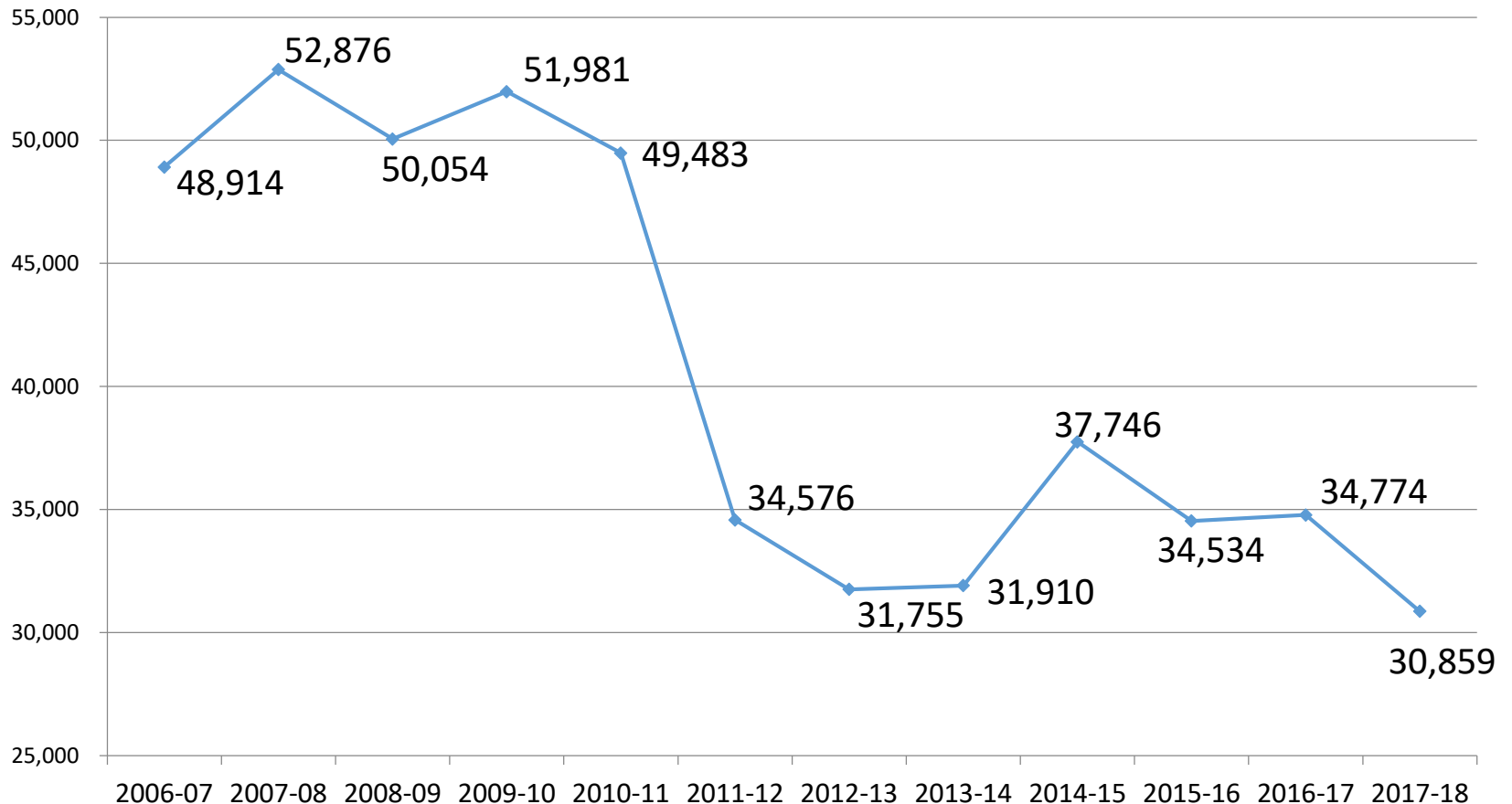
**2017-18**



# Adult General Education Trend (Headcount)

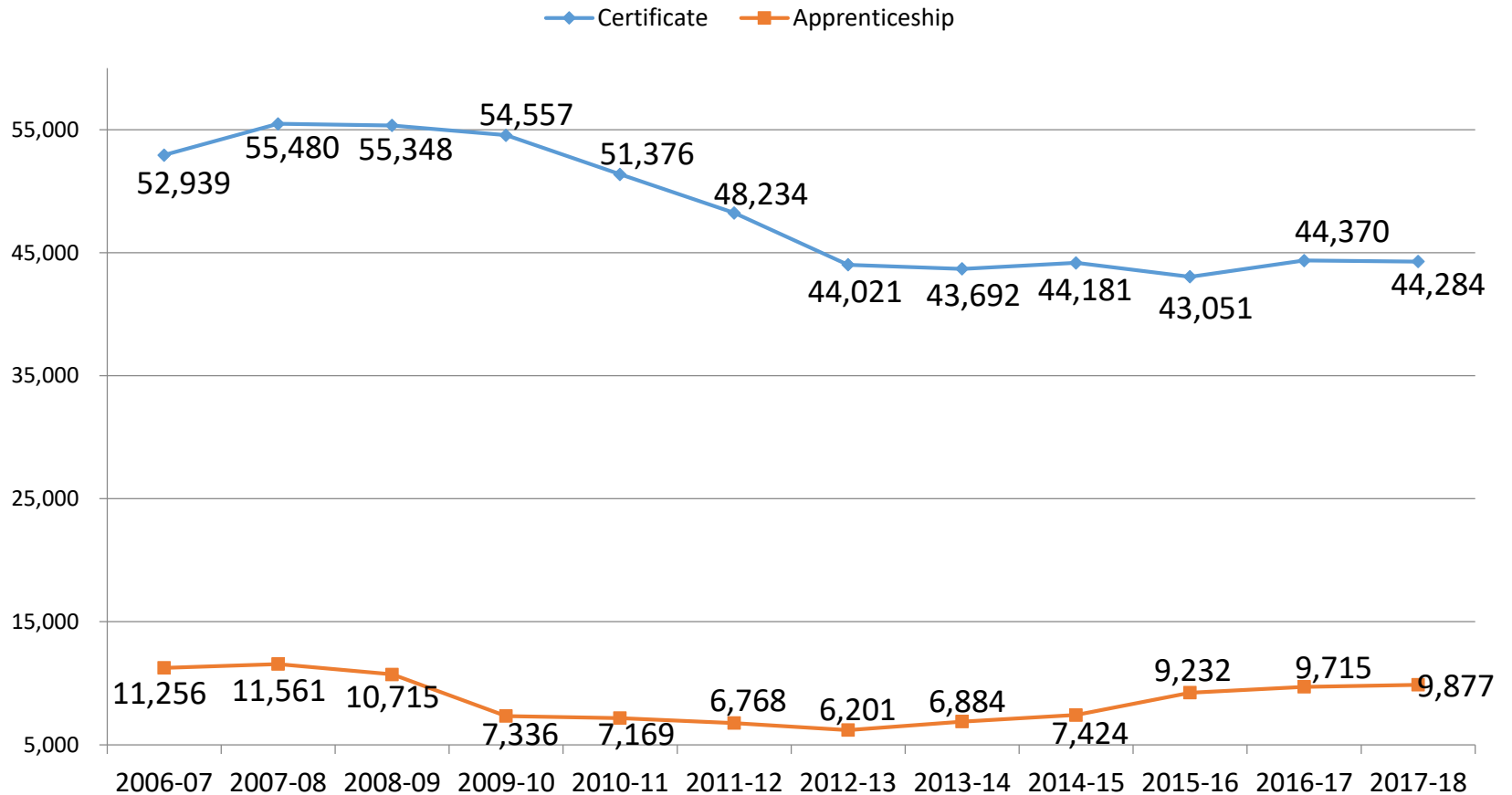


# Adult General Education Trend: FTE Enrollment

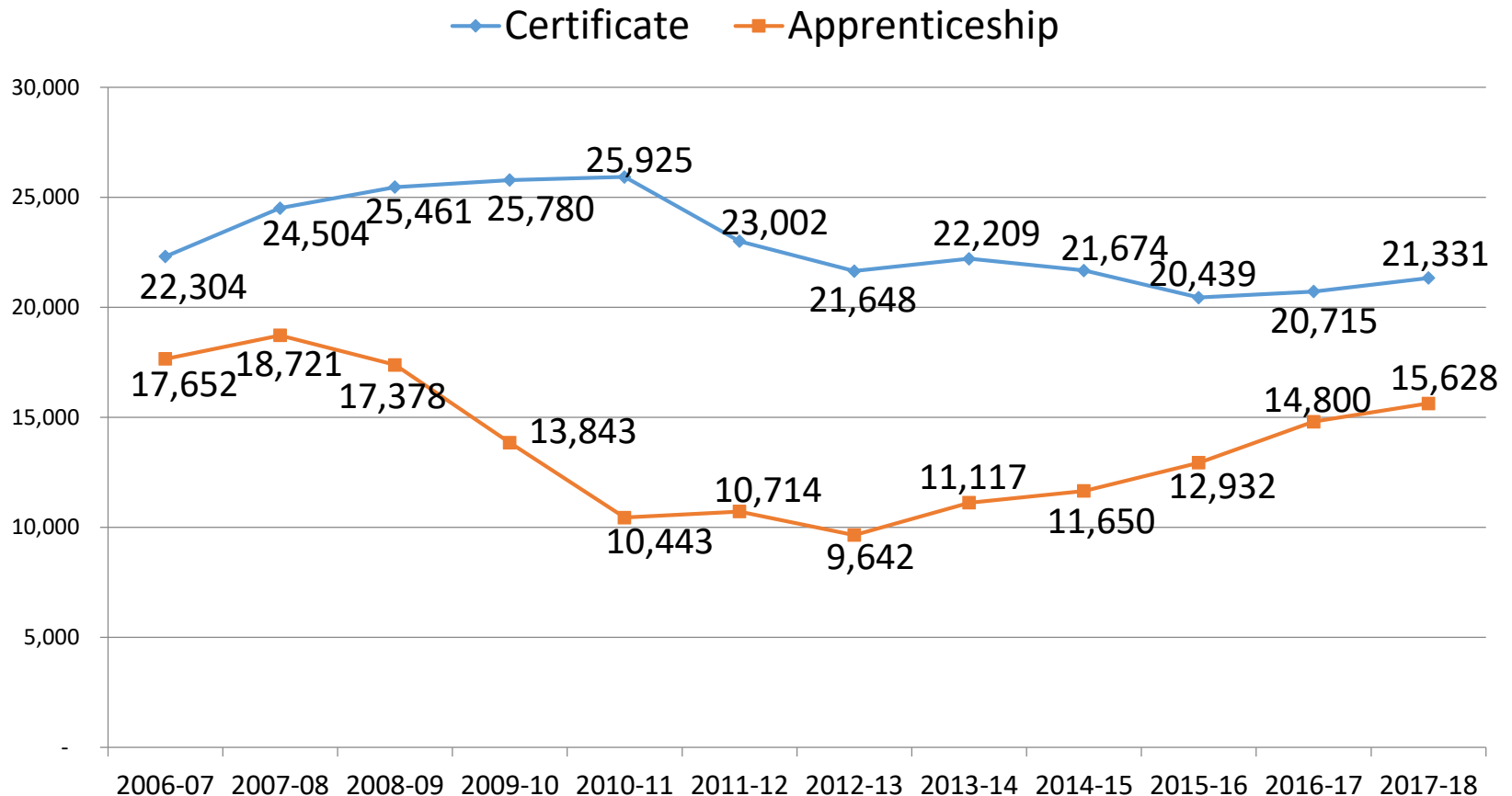




# Career-Technical Education Trend (Headcount)



# Career-Technical Education Trend (FTE)



# Statutory Framework for District Workforce Funding

- s. 1011.80, Funds for operation of workforce education programs
- s. 1009.22, Workforce education postsecondary student fees
- s. 1009.25, Fee exemptions
- s. 1009.26, Fee Waivers
- Annual General Appropriations Act (GAA)
  - 2018 GAA: <http://laws.flrules.org/2018/9>

NOTE: Florida Statutes can be accessed online at [www.leg.state.fl.us](http://www.leg.state.fl.us).

# District Workforce Education Funding Sources

1. Workforce Development Funds = \$366,340,160
2. Tuition and Fees (Estimated) = \$43,809,384
  - Certificate Programs: \$37,306,958
  - Adult General Education: \$6,496,425
3. Performance-Based Incentive Funds = \$4,500,000  
For Industry Certification only
4. Federal Grants
  - Carl Perkins Postsecondary Allocation (formula)
  - Workforce Education and Opportunity Act – Adult Education and Family Literacy (competition)

## Tuition and Fees Requirements in s. 1009.22

- All students shall be charged fees except students who are exempt from fees or students whose fees are waived.
- Tuition and Fees memo is available here:  
<http://fldoe.org/academics/career-adult-edu/state-funding-districts/tuition-fees.shtml>
- Standard Tuition Rates, 2018-19
  - Adult General Education Block Tuition
    - \$45 per half year or \$30 per term
  - Career Certificate/Applied Technology Diploma Tuition
    - Tuition: \$2.33 per clock hour
    - Out-of-State Fee for Non-Residents: \$6.99 per clock hour
    - Residency for tuition purposes must be determined by s. 1009.21

## Tuition and Fees Requirements in s. 1009.22

- Districts may vary tuition and out-of-state fee rates by 5 percent

	MINIMUM	MAXIMUM
Career Certificate Tuition	\$2.22/clock hour	\$2.44/clock hour
Adult General Education – per Term	\$28.50 per term (3 terms per year)	\$31.50 per term (3 terms per year)
Adult General Education – per Half Year	\$42.75 (6 months)	\$47.25 (6 months)

## Discretionary Fees in s. 1009.22

Discretionary Fee	Statutory Authority	
Financial Aid	Up to 10 percent of tuition	See specific requirements for expenditure in <a href="#">s. 1009.22(5)</a>
Capital Improvement	Up to 5 percent of tuition	See specific requirements for expenditure in <a href="#">s. 1009.22(6)(a)</a>
Technology	Up to 5 percent of tuition	See specific requirements for expenditure in <a href="#">s. 1009.22(7)</a>

**NOTE: Adult General Education students cannot be charged financial aid, capital improvement and technology fees.**

## Discretionary Fees in s. 1009.22

- User Fees and Fines
  - List of user fees and fines are provided in the statute
  - Fee charged may not exceed the cost of the services provided and may only be charged to persons receiving the service.
- District school boards are not authorized to charge students enrolled in workforce development programs any fee that is not specifically authorized by statute



## Continuing Workforce Education (CWE) Fees

- CWE defined in [s. 1004.02\(12\), F.S.](#) and means instruction that does not result in a technical certificate, diploma, associate in applied science degree, or associate in science degree.
- Continuing workforce education is for:
  - (a) Individuals who are required to have training for licensure renewal or certification renewal by a regulatory agency or credentialing body;
  - (b) New or expanding businesses as described in chapter 288;
  - (c) Business, industry, and government agencies whose products or services are changing so that retraining of employees is necessary or whose employees need training in specific skills to increase efficiency and productivity; or
  - (d) Individuals who are enhancing occupational skills necessary to maintain current employment, to cross train, or to upgrade employment.

## Continuing Workforce Education Fees

- Fees for continuing workforce education shall be locally determined by the district school board or Florida College System institution board of trustees.
- Expenditures for the continuing workforce education program must be fully supported by fees.
- Enrollments in continuing workforce education courses may not be counted for purposes of funding full-time equivalent enrollment.

## Tuition and Fees – Exemptions and Waivers

- Statutory exemptions from tuition and fees are included in s. 1009.25, F.S., and include the following categories:
  - Dual enrollment students
  - Homeless students
  - Registered apprenticeship
- Several waivers are included in other statutes. For example, s. 1009.26 includes the following:
  - Tuition waivers for Purple Heart and other combat medal recipients

## Discretionary Fee Waivers

- Section 1009.26(1) provides:
  - *School districts and Florida College System institutions may waive fees for any fee-nonexempt student. The total value of fee waivers granted by the school district or Florida College System institution may not exceed the amount established annually in the General Appropriations Act. Any student whose fees are waived in excess of the authorized amount may not be reported for state funding purposes.*
- Current General Appropriations Act proviso:
  - *Pursuant to the provisions of section 1009.26(1), Florida Statutes, school districts may grant fee waivers for programs funded through Workforce Development Education appropriations for up to 8 percent of the fee revenues that would otherwise be collected.*

# Expenditure Requirements for Funding Sources for Workforce Education Programs

- s. 1011.80(7)(a)
  - *A school district or Florida College System institution that receives workforce education funds must use the money to benefit the workforce education programs it provides.*
  - *The money may be used for equipment upgrades, program expansions, or any other use that would result in workforce education program improvement.*
  - *The district school board or Florida College System institution board of trustees may not withhold any portion of the performance funding for indirect costs.*

## Expenditures on State and Federal Inmates

- Amendment to s. 1011.80(7)(b) in House Bill 1201
  - *(b) State funds provided for the operation of postsecondary workforce programs may not be expended for the education of state inmates with more than 24 months of time remaining to serve on their sentences or federal inmates.*
- Memo released by the Chancellor's Office on June 1, 2018

## Expenditures on State Inmates with less than 24 months remaining on their sentence

- Tuition must be assessed, unless the student qualifies for an exemption or waiver.
- A determination of residency for tuition purposes must be made in accordance with the requirements in s. 1009.21.
- Agencies must maintain documentation on eligibility based on the 24 months remaining on the sentence.
- Inmates served must be reported in WDIS “Education Services, State and Federal Inmates” data element (value = “T”).

## Expenditure Requirements for Funding Sources for Workforce Education Programs

- General Appropriations Act proviso language in the Workforce Development Fund appropriation:
  - *Funds are provided for school district workforce education programs as defined in section 1004.02(25)*



## Expenditure Requirements for Funding Sources for Workforce Education Programs (cont.)

- General Appropriations Act proviso language in the Workforce Development Fund appropriation:
  - *Funds collected from standard tuition and out-of-state fees shall be used to support school district workforce education programs as defined in section 1004.02(25), Florida Statutes, and shall not be used to support K-12 programs or district K-12 administrative indirect costs.*
  - *The funds provided in Specific Appropriations....shall not be used to support K-12 programs or district K-12 administrative indirect costs. The Auditor General shall verify compliance with this requirement during scheduled audits of these institutions.*

## Reporting of Adult General Education Instructional Hours – Rule 6A-10.0381

- Link to the rule:  
<https://www.flrules.org/gateway/ruleNo.asp?id=6A-10.0381>
- Technical assistance document is posted.
  - <http://www.fldoe.org/academics/career-adult-edu/career-adult-edu-technical-assistance-.html>

# Workforce Development Fund Allocations by District

- Districts are provided allocations in this category annually for the operation of any workforce education program
- None of the funds are categorical to any particular workforce program and can be expended on any eligible workforce education program

# Workforce Development Fund Allocations by District

- Current Policy for District Allocations
  - **BASE FUNDING + ADJUSTMENT**
- Allocation process begins with the base appropriation from the prior year and the Legislature makes adjustments (increase, decrease, level) based on policies being used for the allocation for that year
- In recent history, the funding model has been used to make adjustments to the base funding provided to institutions
- Funding is NOT like the K-12 funding model which is based on projected FTE with expenditure requirements for the program that generated the funds

## 2018-19 Allocation Models Used by Legislature

- The workload funding model was used to re-allocate a small percentage of the workforce development funds as follows:
  - Reductions to districts with a current allocation of 104% or more above the state funding need calculated in the workload model
  - Allocation of funds from the reductions above to select districts to:
    - Increase the funding level to a minimum of 86.5% of state funding need
    - Ensure all districts with an appropriation level below state funding need received a minimum increase of about 0.83%.

# 2018-19 Allocation Models Used by Legislature

- Summary document is posted here:  
<http://www.fldoe.org/academics/career-adult-edu/state-funding-districts/funding-reports-workload.shtml>

# Workload Funding Model Elements

Prior Year  
Appropriation

Instructional  
Hours (FTE)\*

Program Cost  
Factors

Tuition Revenue

Supplemental  
Factors

\* FTE in the model is usually a three-year average of actual instructional activity (no estimates or projections)

# Overview of Workload Funding Model

Calculated State Funding based  
on FTE workload =

Weighted  
FTE



Cost per  
Unit



District Cost  
Differential



Tuition  
Revenue

Cost per Unit for the 2018-19 model = \$4,203.95



## Weighted FTE

- Uses three-year average of actual FTE weighted by a program cost factor
- 1 FTE = 900 Instructional Hours
- Based on WDIS Instructional Hours Reports with the following limitations:
  - On-the-Job Training Hours for apprenticeship programs are capped at a maximum of 2,000 per student per year
  - Adult General Education instructional hours are capped at 1,300 per year
  - The Adult High School co-enrollment program is limited to 2 courses per year per student in core curricular courses
  - Annual list of core curricular courses is posted with the curriculum framework for Adult High School (Co-Enrolled).

## Cost Factors for Weighted FTE

Program	Cost Factor
Adult General Education	1.50
CTE 1 / Apprenticeship 1 (Low)	1.50
CTE 2 / Apprenticeship 2 (Medium)	1.75
CTE 3 / Apprenticeship 3 (High)	2.0
CTE 3+ (High +)	2.5
CTE / Apprenticeship OJT	0.20

# Funding Model Values

Estimated Values for Different Programs					
	Hours	FTE	Weighted FTE	Est. Total Funds	Est. State Funds (minus tuition)
AGE 1	900	1.00	1.50	\$ 6,305.93	\$ 6,215.93
CTE 1	900	1.00	1.50	\$ 6,305.93	\$ 4,208.93
CTE 2	900	1.00	1.75	\$ 7,356.91	\$ 5,259.91
CTE 3	900	1.00	2.00	\$ 8,407.90	\$ 6,310.90
CTE 3 +	900	1.00	2.40	\$ 10,509.88	\$ 8,412.88
APPR 1	144	0.16	0.24	\$ 1,008.95	\$ 1,008.95
APPR 2	144	0.16	0.28	\$ 1,177.11	\$ 1,177.11
APPR 3	144	0.16	0.32	\$ 1,345.26	\$ 1,345.26
APPR OJT	2000	2.22	0.44	\$ 1,868.42	\$ 1,868.42
APPR 1 + OJT	2144	2.38	0.68	\$ 2,877.37	\$ 2,877.37
APPR 2 + OJT	2144	2.38	0.72	\$ 3,045.53	\$ 3,045.53
APPR 3 + OJT	2144	2.38	0.76	\$ 3,213.69	\$ 3,213.69

# Supplemental Factors included in Calculated Funding Need

- Adults with Disabilities Workforce Education Program (s. 1004.935)
  - Hardee County
  - DeSoto County
  - Manatee County
  - Sarasota County

# Supplemental Factors included in Calculated Funding Need

- Factor for funding services for students with disabilities
    - Based on most recent data reporting in the following data element (CTE/AGE, Disability Student):
      - <http://fldoe.org/core/fileparse.php/18617/urlt/1819-184450.pdf>
    - Uses student evaluated using the Workforce Funding Education 504/ADAAA Funding Level classification system (values A, B, and C) based on services funded with state workforce funds
    - Documents for Matrix are posted here:
      - <http://fldoe.org/academics/career-adult-edu/state-funding-districts/resources.shtml>
- [www.FLDOE.org](http://www.FLDOE.org)

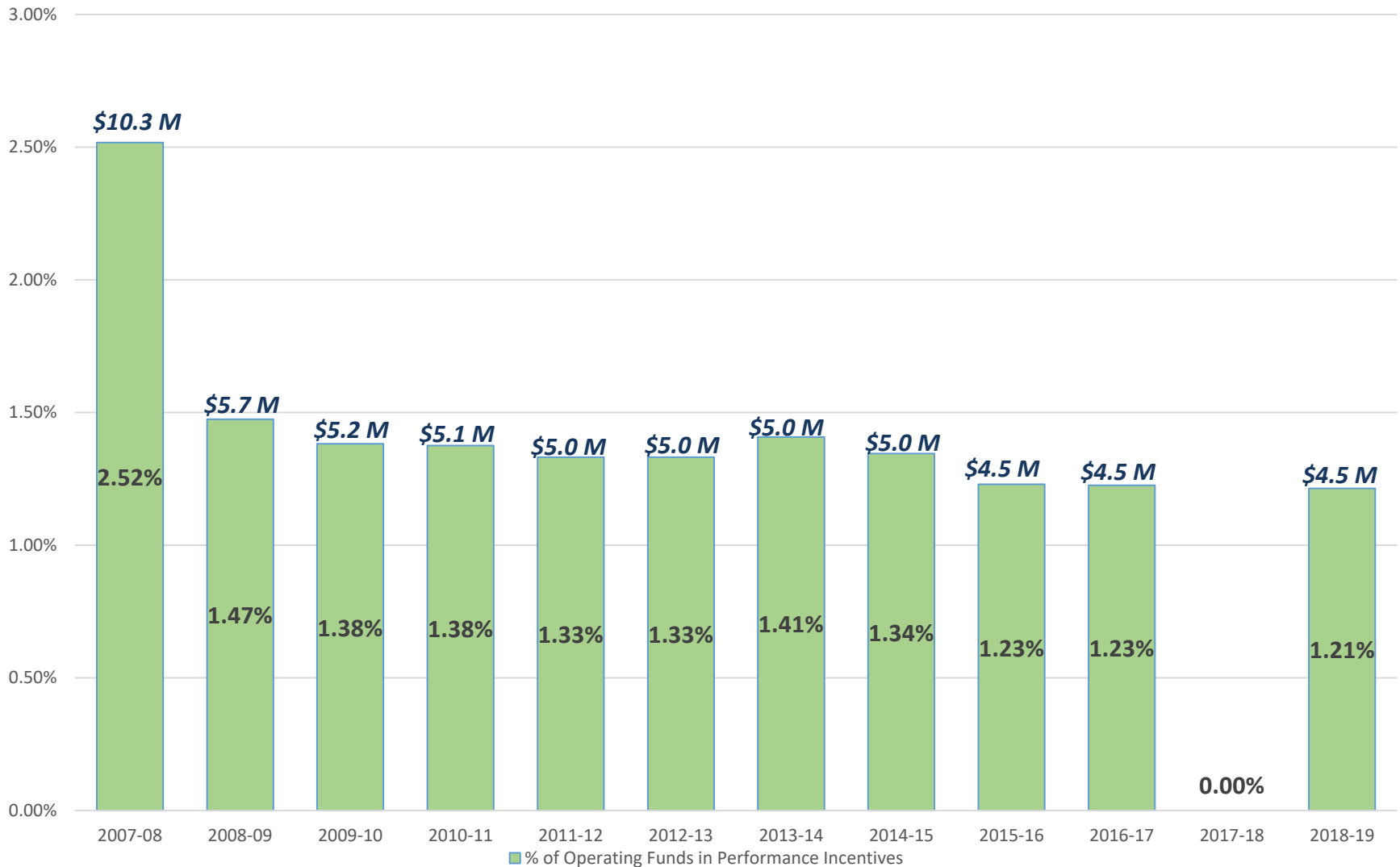
# Supplemental Factors included in Calculated Funding Need

- Operation of a GED Testing Center
  - Factor for providing services in the community for individuals who are not students in the adult general education programs
  - Uses testing data for the most recent calendar year
- Minimum funding level calculation
  - Provided a minimum FTE calculation regardless of recent FTE history (15.0 unweighted FTE/19.5 weighted FTE)

## Performance-Based Incentive Funds

- District workforce programs have received a portion of their funding based on various performance metrics since the late 1990s
- Until 2017-18, a separate performance funding category has been appropriated since 2005-06
  - Various models have been used to allocate these funds

# History of Performance-Based Incentive





## 2018-19 Performance-Based Incentive Funds

- **Appropriation = \$4,500,000**
- Department of Education to district workforce education programs for students who earned industry certifications during the 2017-2018 academic year.
- Funds shall not be awarded for certifications earned through continuing workforce education programs.
- School districts shall maintain documentation for student attainment of industry certifications that are eligible for performance funding.
- The Auditor General shall verify compliance with this requirement during scheduled operational audits of the school districts. If a district is unable to comply, the district shall refund the performance funding to the state.

## Contacts

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